

CONFIDENTIAL

- 2 -

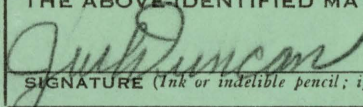
8. The State Department will provide policy guidance with respect to the disposition of fragments from vehicles launched by foreign countries, or made available to the United States by foreign countries.

9. NASA will serve as the focal point for the coordination and release of public information on fragments.

CONFIDENTIAL

CLASSIFIED DOCUMENT RECEIPT

24c

TO (Name and address) Mr. Charles E. Johnson National Security Council Room #368, EOB, Washington, D. C.	DATE OF TRANSFER 11/6/62	GSA REGISTER NO. <i>(TOP SECRET only)</i>
FROM (Name and address) E. C. Welsh National Aeronautics and Space Council Washington, D. C.	CLASSIFICATION ~~CONFIDENTIAL~~	
TITLE OR IDENTIFICATION (UNCLASSIFIED Description such as File No., Subject, etc.) Fragments	NUMBER OF ENCLOSURES Two	NUMBER OF COPIES Two
THE ABOVE IDENTIFIED MATTER WAS PERSONALLY RECEIVED BY ME:  SIGNATURE <i>(Ink or indelible pencil; if TOP SECRET must be signed by addressee only)</i> (Date) (Time)		

RECEIVED
 NOV 8 2 PM '62
 U.S.C.

THIS COPY TO BE RETAINED BY ADDRESSEE

GSA FORM 1237
MARCH 1960

December 10, 1962

~~CONFIDENTIAL~~

MEMORANDUM FOR: Mr. Thomas Parrott

Tom--

You should know about the attached documents and the small hassel between DOD and CIA concerning the procedural guidelines paper. As I understand it, the departmental representatives that worked with Ed Welsh had secured departmental clearances on the procedure but later on the Agency clearance somehow got unstuck.

At this point there is no White House intervention that is either desirable or needed but, on the other hand, there is no guarantee that this could not become a White House issue on strictly jurisdictional grounds. As far as I am concerned it is a tempest in a tea cup that would have been avoided entirely if the Space Council would have brought the Agency into the ad hoc committee from the beginning.

Please return the papers when you have seen them.

Charles E. Johnson

Attachment:

1. Dec. 7, 1962 Memo to NASC fr CIA
2. Draft 11/6/62 Guidelines for Inter-agency Handling of Space Vehicle Fragments.

~~CONFIDENTIAL~~

DECLASSIFIED

Authority NLS. 030R.018-001/8

By jc NARA. Date 8-21-14

DRAFT
11/6/62

PUBLIC STATEMENT
ON HANDLING OF SPACE VEHICLE FRAGMENTS

The National Aeronautics and Space Administration is designated as the Government agency responsible for receiving, analyzing, and identifying any fragments or suspected fragments of space vehicles of all types, including the contents thereof, which fall upon the territory of the United States or which otherwise come into its possession.

Fragments identified as coming from vehicles launched by foreign countries will be retained by NASA pending final arrangements for their return to the launching country or for other appropriate disposition.

In performing these functions, NASA will coordinate fully with other Government agencies.

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DRAFT
11/6/62

GUIDELINES
FOR INTERAGENCY HANDLING OF SPACE VEHICLE FRAGMENTS

1. The National Aeronautics and Space Administration (NASA) is designated as the agency responsible for receiving, analyzing, and identifying any fragments, or suspected fragments of space vehicles of all types, including the contents thereof, which fall upon the territory of the United States or which otherwise come into its possession.
2. NASA will turn over to the Department of Defense (DOD) as expeditiously as possible fragments which are readily identifiable as coming from space vehicles launched by the DOD.
3. To insure prompt analysis for intelligence purposes, NASA will give the DOD and other responsible agencies access, as expeditiously as possible, to fragments which are readily identifiable as coming from space vehicles launched from foreign countries. Such analysis will be completed expeditiously and thereafter such fragments will remain in the custody of NASA, pending final arrangements for their return to the launching country or for other appropriate disposition.
4. All other fragments will be retained by NASA pending agreement as to disposition.
5. NASA may continue to use the Smithsonian Institution for collection and analysis of fragments by contractual arrangements, and may also make appropriate arrangements for assistance with private agencies.
6. The DOD will notify NASA when deorbits are expected and when collection teams have been alerted to obtain the deorbiting fragments. Also, DOD will inform NASA of the results of such collection efforts whether successful or not.
7. The Atomic Energy Commission (AEC) will participate in the analysis of fragments of space vehicles which have utilized or transported, or are suspected of having utilized or transported, radioactive materials or special nuclear materials, and will exercise responsibility for special nuclear materials, in accordance with its statutory responsibility. In addition, the AEC will continue to make available to NASA and the DOD its special scientific capabilities.

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DECLASSIFIED
E.O. 13292, Sec. 3.4
By cbm/y, NARA, Date 1-8-09

~~CONFIDENTIAL~~

- 2 -

8. The State Department will provide policy guidance with respect to the disposition of fragments from vehicles launched by foreign countries, or made available to the United States by foreign countries.

9. NASA will serve as the focal point for the coordination and release of public information on fragments.

~~CONFIDENTIAL~~

Nov. 6 Meeting

28

1. Public Statement

Chance by White House
for release by NASA.
NASA to publish the
program.

2. Guidelines

NATIONAL AERONAUTICS AND SPACE COUNCIL

Interagency Meeting on Space Vehicle Fragments

Tuesday, November 6, 1962 - 10:30 a. m.

Room 213 E. O. B.

CHAIRMAN:	Dr. E. C. Welsh
AEC:	Dr. Arnold Fritsch
DEFENSE:	Dr. F. O. Schuette
JUSTICE:	Mr. Robert Saloschin
NASA:	Mr. Marvin Robinson
NSC:	Mr. Charles Johnson
OST:	Mr. Eugene Skolnikoff
NASC:	Dr. Charles S. Sheldon II Mr. Richard Hirsch Mr. R. W. Hale
STATE:	Mr. Robert Packard Mr. Leonard Meeker

~~CONFIDENTIAL~~DRAFT
November 1, 1962

GUIDELINES

FOR INTERAGENCY HANDLING OF SPACE VEHICLE FRAGMENTS

1. The National Aeronautics and Space Administration (NASA) is designated as the agency responsible for receiving, analyzing, and identifying any fragments, or suspected fragments of space vehicles of all types, including the contents thereof, which fall upon the territory of the United States or which otherwise come into its possession.

2. NASA will turn over to the Department of Defense (DOD) as expeditiously as possible fragments which are readily identifiable as coming from space vehicles launched by the DOD.

3. To insure prompt analysis for intelligence purposes, NASA will give the DOD ^{and other responsible agencies} access, as expeditiously as possible, to fragments which are readily identifiable as coming from space vehicles launched from foreign countries.

As soon as Upon completion of ^{is completed} such analysis, the DOD will ^{release them} turn ^{will remain in the custody of} such fragments over to NASA, ^{where} in whose custody they will remain pending final arrangements for their return to the launching country or for other appropriate disposition.

4. All other fragments will be retained by NASA pending agreement as to disposition.

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DECLASSIFIED
E.O. 13292, Sec. 3.4
By *chm/j* NARA, Date *1-8-09*

CONFIDENTIAL

5. NASA may continue to use the Smithsonian Institution for collection and analysis of fragments by contractual arrangements, and may also make appropriate arrangements for assistance with private agencies.

6. The DOD will notify NASA when deorbits are expected and when collection teams have been alerted to obtain the deorbiting fragments. Also, DOD will inform NASA of the results of such collection efforts whether successful or not.

7. The Atomic Energy Commission (AEC) will participate in the analysis of fragments of space vehicles which have utilized or transported, or are suspected of having utilized or transported, radioactive materials or special nuclear materials, and will exercise responsibility for special nuclear materials, in accordance with its statutory responsibility. In addition, the AEC will continue to make available to NASA and the DOD its special scientific capabilities.

8. ~~Upon completion of technical analysis,~~ ^{prompt} the State Department will provide policy guidance ~~to NASA~~ ^{and DOD} with respect to the disposition of fragments from vehicles launched by foreign countries. *or made available to the US by foreign countries*

9. NASA will serve as the focal point for the release of public information on ~~such~~ fragments.

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~~CONFIDENTIAL~~

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NATIONAL AERONAUTICS AND SPACE COUNCIL

November 2, 1962

MEMORANDUM TO:

Mr. Howard Brown	(AEC) ✓
Mr. Charles E. Johnson	(NSC) ✓
Mr. Robert Packard	(State)
Mr. Marvin Robinson	(NASA)
Dr. F. O. Schuette	(DOD)
Mr. Eugene Skolnikoff	(OST)
Mr. Leon Ulman	(Justice)

Subject: Fragments of Spacecraft

Under date of October 22, I distributed two papers on the subject matter and asked that they be returned with suggested improvements. All such suggestions have been received and have been incorporated in the attached redrafts.

With the exception of the addition of the phrase "or for other appropriate disposition" in the next to the last paragraph of the draft public statement, no changes were suggested in that paper. The addition of that phrase is clearly indicated to make the public statement consistent with the internal paper.

There were, however, several suggested changes for the internal paper. These were primarily language additions. Inasmuch as these changes are of some significance, it is considered desirable that we have one final meeting to go over the enclosed drafts.

Such meeting is called for 10 o'clock Tuesday, November 6, in Room 213 Executive Office Building.

E. C. Welsh

E. C. Welsh
Executive Secretary

~~CONFIDENTIAL~~

DECLASSIFIED
E.O. 13292, Sec. 3.4
By *chm/ry* NARA, Date 1-8-09

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DRAFT
November 1, 1962

PUBLIC STATEMENT
ON HANDLING OF SPACE VEHICLE FRAGMENTS

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~~CONFIDENTIAL~~DRAFT
November 1, 1962

GUIDELINES

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4. All other fragments will be retained by NASA pending agreement as to disposition.

~~CONFIDENTIAL~~DECLASSIFIED
E.O. 13292, Sec. 3.4
By chm/H, NARA, Date 1-8-09

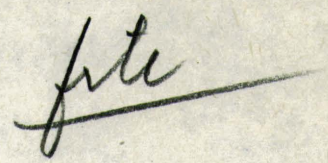
~~CONFIDENTIAL~~

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8. Upon completion of technical analysis, the State Department will provide policy guidance to NASA with respect to the disposition of fragments from vehicles launched by foreign countries.
9. NASA will serve as the focal point for the release of public information on such fragments.

~~CONFIDENTIAL~~

**EXECUTIVE OFFICE OF THE PRESIDENT
NATIONAL AERONAUTICS and SPACE COUNCIL
WASHINGTON**

EXECUTIVE SECRETARY



October 24, 1962

MEMORANDUM TO

Mr. Charles E. Johnson
National Security Council
Washington, D. C.

Thank you for your memorandum of October 23, as well as for the re-structuring of the guidelines paper - both on the subject of handling of space vehicle fragments.

As soon as I receive comments from the other agencies, I will get in touch with you.



E. C. Welsh

~~CONFIDENTIAL~~

October 23, 1962

MEMORANDUM TO MR. E. C. WELSH,
EXECUTIVE SECRETARY,
NATIONAL AERONAUTICS AND SPACE COUNCIL

Ed -

In reference to the two papers you sent me, I would suggest that you might wish to insert the phrase "or otherwise appropriate disposition" at the end of the second paragraph of the public statement. A similar phrase is at the end of numbered paragraph 3 of the "Guidelines" paper, and I frankly can't see why the State Department should choke on having it in the public statement. It stands to reason that if we believe the satellite were hostile that we would not return it to its point of origin.

When the "Guidelines" paper is distributed in the government, I think it would be most appropriate in the form of a Presidentially-approved NSAM. To facilitate this matter, I have put your paper in that form and attach a copy herewith.

15/
Charles E. Johnson

Attachment

Draft NSAM on "Guidelines for
Interagency Handling of Space
Vehicle Fragments".

Cc - Mr. Carl Kaysen (*also copy of the 2 Draft papers
from which to copy, attached to
C. Kaysen's copy*)
NSC Files

~~CONFIDENTIAL~~

DECLASSIFIED
E.O. 13292, Sec. 3.4
By *cbm/ry* NARA, Date *1-8-09*

35a

DRAFT
10/23/62

~~CONFIDENTIAL~~

NATIONAL SECURITY ACTION MEMORANDUM NO. _____

TO: The Administrator, National Aeronautics and Space
 Administration
 The Secretary of State
 The Secretary of Defense
 The Director, Central Intelligence Agency
 The Chairman, Atomic Energy Commission
 The Secretary of the Smithsonian Institution
 The Director, Arms Control and Disarmament Agency
 The Executive Secretary, National Aeronautics and
 Space Council

SUBJECT: Guidelines for Interagency Handling of Space Vehicle
 Fragments

The President has approved the following procedures:

1. The National Aeronautics and Space Administration is designated as the agency responsible for receiving, analyzing, and identifying any fragments, or suspected fragments of space vehicles of all types, including the contents thereof, which fall upon the territory of the United States or which otherwise come into its possession.
2. NASA will turn over to the Department of Defense as expeditiously as possible fragments which are readily identifiable as coming from space vehicles launched by the Department of Defense.
3. Fragments identified as coming from vehicles launched by foreign countries will be retained by NASA pending final arrangements for their return to the launching country, or other disposition.
4. All other fragments will be retained by NASA pending agreement as to disposition.

DECLASSIFIED
E.O. 13292, Sec. 3.4
By Obm/y NARA, Date 1-8-09

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~

-2-

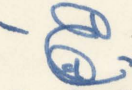
5. The Department of Defense will notify NASA when deorbits are expected and when collection teams have been alerted to obtain the deorbiting fragments. DOD will also inform NASA of the results of such collection efforts whether successful or not. Any such objects obtained are to be returned initially to NASA. Subsequent handling will be in accordance with existing intelligence collection procedures.
6. In accordance with its statutory responsibility, the Atomic Energy Commission will participate in the analysis of fragments of space vehicles which have utilized or transported, or are suspected of having utilized or transported, radioactive materials, as well as taking responsibility for the radioactive materials themselves.
7. NASA may continue to use the Smithsonian Institution for collection and analysis of fragments by contractual arrangement, and may also make appropriate arrangements for assistance with private agencies.
8. Upon completion of technical analysis, the State Department will provide policy guidance to NASA with respect to the return of vehicle fragments to the country where such fragments were recovered or to the country responsible for launching the original vehicle.
9. NASA will serve as the focal point for the release of public information on such fragments.

~~CONFIDENTIAL~~

October 22, 1962

To: Mr. Charles Johnson
National Security Council

Attached is a set of papers which have been distributed to the individuals indicated. I thought it might be helpful for you to have an advance look at this language while it is being re-examined by the respective interested agencies. Let me know if you have any ideas regarding it.



E. C. Welsh

Attachment: ECW memo-10/22/62

36a

~~CONFIDENTIAL~~

NATIONAL AERONAUTICS AND SPACE COUNCIL

October 22, 1962

MEMORANDUM TO:

Mr. Howard Brown	(AEC)
Dr. F. O. Schuette	(DOD)
Mr. Leon Ulman	(Justice)
Mr. Marvin Robinson	(NASA)
Mr. Robert Packard	(State)

Subject: Fragments of Spacecraft

In our interagency meeting of October 17, it was agreed that the Council staff would incorporate the suggestions, developed at the meeting, into two papers. Those draft papers are attached. One is intended for consideration as a public release, and the other as a paper of intra-governmental understanding.

It would be appreciated if the two papers would be examined carefully and would be returned to me by October 29 with suggested improvements noted thereon. If there are suggestions of major significance, another meeting will be called to discuss them. If the suggestions are relatively minor, they will be appropriately incorporated and the papers will then be returned for concurrence. These actions will also be coordinated with the staff of the National Security Council.

E. C. Welsh

Attachments

~~CONFIDENTIAL~~

DECLASSIFIED
E.O. 13292, Sec. 3.4
By *cbm/s*, NARA, Date 1-8-09

This memorandum is unclassified if separated
from attachments.

OFFICIAL USE ONLY

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DRAFT

ATTACHMENT A

PROPOSED PUBLIC STATEMENT ON HANDLING OF
SPACE VEHICLE FRAGMENTS

October 18, 1962

The National Aeronautics and Space Administration is designated as the Government agency responsible for receiving, analyzing, and identifying any fragments or suspected fragments of space vehicles of all types, including the contents thereof, which fall upon the territory of the United States or which otherwise come into its possession.

Fragments identified as coming from vehicles launched by foreign countries will be retained by NASA pending final arrangements for their return to the launching country. *on other Department*

In performing these functions, NASA will coordinate fully with other Government agencies.

OFFICIAL USE ONLY

DRAFT~~CONFIDENTIAL~~

NSAM

FOR: NSAM
Strike
by
C/AATTACHMENT B
Sig, [unclear] [unclear]
Chmn AECGUIDELINES FOR INTERAGENCY HANDLING OF SPACE
VEHICLE FRAGMENTS

The President has approved the following procedure:

1. The National Aeronautics and Space Administration is designated as the agency responsible for receiving, analyzing, and identifying any fragments, or suspected fragments of space vehicles of all types, including the contents thereof, which fall upon the territory of the United States or which otherwise come into its possession.
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4. All other fragments will be retained by NASA pending agreement as to disposition.

~~CONFIDENTIAL~~

DECLASSIFIED

Authority NWJ.030R.018.00A/10By yc NARA. Date 8-21-14

~~CONFIDENTIAL~~

ATTACHMENT B (Cont'd)

- 2 -

5. The Department of Defense will notify NASA when deorbites are expected and when collection teams have been alerted to obtain the deorbiting fragments. DOD will also inform NASA of the results of such collection efforts whether successful or not. Any such objects obtained are to be returned initially to NASA. Subsequent handling will be in accordance with existing intelligence collection procedures.

6. In accordance with its statutory responsibility, the Atomic Energy Commission will participate in the analysis of fragments of space vehicles which have utilized or transported, or are suspected of having utilized or transported, radioactive materials, as well as taking responsibility for the radioactive materials themselves.

7. NASA may continue to use the Smithsonian Institution for collection and analysis of fragments by contractual arrangement, and may also make appropriate arrangements for assistance with private agencies.

8. Upon completion of technical analysis, the State Department will provide policy guidance to NASA with respect to the return of vehicle fragments to the country where such fragments were recovered or to the country responsible for launching the original vehicle.

9. NASA will serve as the focal point for the release of public information on such fragments.

~~CONFIDENTIAL~~

CLASSIFIED DOCUMENT RECEIPT

36d

TO (Name and address) Mr. Charles Johnson National Security Council Room #368, E. O. B., Washington 25, D. C.		DATE OF TRANSFER 10/22/62	GSA REGISTER NO. (TOP SECRET only)
FROM (Name and address) E. C. Welsh National Aeronautics and Space Council Washington 25, D. C. General Services Administration		CLASSIFICATION ~~Confidential~~	
TITLE OR IDENTIFICATION (UNCLASSIFIED Description such as File No., Subject, etc.) Fragments		NUMBER OF ENCLOSURES (2)	NUMBER OF COPIES (1)
THE ABOVE-IDENTIFIED MATTER WAS PERSONALLY RECEIVED BY ME:			
SIGNATURE (Ink or indelible pencil; if TOP SECRET must be signed by addressee only) <i>Mable Mace for Charles Johnson</i>		(Date) <i>October 23, 1962</i>	(Time) <i>9:40 AM</i>

THIS COPY TO BE RETAINED BY ADDRESSEE

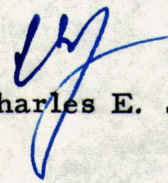
GSA FORM 1237
MARCH 1960

October 17, 1962

TELECON

SUBJECT: Recovery of satellite fragments

Called R. W. Hale, Space Council, and informed him that I would be unable to attend the meeting this afternoon in view of a conflict in commitments. Suggested that my presence was not needed in view of my concurrence and support of the designation of NASA to have responsibility for the program. Suggested the development of an NSAM based on the draft statement attached in order to get the program under way, even though Justice and State might still have some legal and substantive questions. Hale was pleased to hear my views, and said they agreed with those that Welsh and he hold. He will inform Welsh of our conversation, and will fill me in after the meeting.


Charles E. Johnson

Attachment

Draft statement for consideration at
meeting on 10/17/62, 2:30 p.m.,
in Rm. 218, E. O. B.

10/12/62

Mr. Johnson:

In accordance with telephone
conversation with your secre-
tary this morning.

R. W. Hale

Draft Statement for Consideration at Meeting on October 17, 1962
2:30 p. m. -- Room 218 E. O. B.

The National Aeronautics and Space Administration has been designated as the Government agency responsible for obtaining, analyzing, and identifying any fragments or suspected fragments from space vehicles of all types which fall upon the territory of the United States or which are turned over to the United States by foreign countries. The only exception to this responsibility is that fragments which are readily identifiable as coming from space vehicles launched by the Department of Defense will be turned over to the DOD as expeditiously as possible. NASA will be responsible for the disposition of all fragments which do not come from DOD vehicles. Fragments identified as coming from vehicles launched by foreign countries will be retained by NASA pending final arrangements for their return to the launching country.

In performing these functions, NASA will coordinate fully with other interested government and private agencies.

10/12/62

3:45 p.m.

39

Mr. Johnson:

(1) This is part of the correspondence which will form the background for next Wednesday's 2:30 meeting.

(2) Another draft paper, I was told, is being sent to you for consideration at the meeting.

Mabel

39a

Mabel:

A memo. similar to the
attached was sent to Mr. Bundy.

M. Quill

October 2, 1962

MEMORANDUM FOR

**Honorable James E. Webb
Administrator
National Aeronautics and Space Administration**

Subject: Responsibility and Procedure Re Space Vehicle Fragments.

It has been suggested that there is need for a decision as to what government agencies should have what responsibilities in regard to obtaining, analyzing, and identifying fragments or suspected fragments from space vehicles which fall on U. S. territory or which otherwise come into U. S. possession.

It has likewise been suggested that the National Aeronautics and Space Council is the appropriate agency to work out a coordinated position on this matter. There are legal as well as operational problems involved, and hence it would be helpful if this combination of issues were kept in mind in identifying a person or persons from your agency to participate in a meeting on this matter.

To the extent that agreements or recommendations have already been made on this problem, information regarding them would contribute to such deliberations.

I would appreciate your having my office (Code 113 - Extension 2203) advised as to who would represent your agency. Such individual or individuals will then be contacted for the purpose of determining an appropriate time for a meeting.

E. C. Walsh

EXECUTIVE OFFICE OF THE PRESIDENT
NATIONAL AERONAUTICS and SPACE COUNCIL
WASHINGTON

OK

EXECUTIVE SECRETARY

October 2, 1962

Kayser
Should C.
Johnson go?
BKS

MEMORANDUM FOR

Honorable McGeorge Bundy
Special Assistant to the President
for National Security Affairs

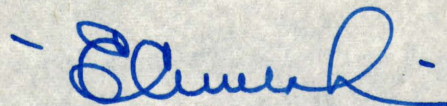
Subject: Responsibility and Procedure Re Space Vehicle Fragments.

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E. C. Welsh

Called Miss Till, 10/3/62.

PUBLIC STATEMENT
ON HANDLING OF SPACE VEHICLE FRAGMENTS

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In performing these functions, NASA will coordinate fully with other Government agencies.

DRAFT
November 1, 1962

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In performing these functions, NASA will coordinate fully with other Government agencies.

extras

42

Draft Statement for Consideration at Meeting on October 17, 1962
2:30 p. m. -- Room 218 E. O. B.

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2:30 p. m. -- Room 218 E. O. B.

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